# MODEL STANDARD URBAN STORM WATER MITIGATION PLAN FOR SAN DIEGO COUNTY, PORT OF SAN DIEGO, AND CITIES IN SAN DIEGO COUNTY

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#### MODEL STANDARD URBAN STORM WATER MITIGATION PLAN

#### I. BACKGROUND

The municipal storm water National Pollutant Discharge Elimination System (NPDES) permit (Order No. 2001-01, NPDES No. CAS0108758, hereinafter referred to as "Municipal Permit") issued to San Diego County, the Port of San Diego, and 18 cities (Copermittees) by the San Diego Regional Water Quality Control Board (Regional Board) on February 21, 2001, requires the development and implementation of a program addressing urban runoff pollution issues in development planning for public and private projects.

The requirement to implement a program for development planning is based on federal and state statutes including: Section 402 (p) of the Clean Water Act, Section 6217 of the Coastal Zone Act Reauthorization Amendments of 1990 ("CZARA"), and the California Water Code. The Clean Water Act amendments of 1987 established a framework for regulating urban runoff discharges from municipal, industrial, and construction activities under the NPDES program. The Municipal Permit requires the implementation of a Jurisdictional Urban Runoff Management Program (URMP). The primary objectives of the Jurisdictional URMP requirements are to:

- 1. Ensure that discharges from municipal urban runoff conveyance systems do not cause or contribute to a violation of water quality standards;
- 2. Effectively prohibit non-storm water discharges in urban runoff; and
- 3. Reduce the discharge of pollutants from urban runoff conveyance systems to the Maximum Extent Practicable (MEP statutory standard).

#### II. SUMMARY

The Model Standard Urban Storm Water Mitigation Plan (SUSMP) was developed collectively by the Copermittees to address post-construction urban runoff pollution from new development and redevelopment projects that fall under "priority project" categories. The goal of the Model SUSMP is to develop and implement practicable policies to ensure to the maximum extent practicable that development does not increase pollutant loads from a project site and considers urban runoff flow rates and velocities. This goal may be achieved through site-specific controls and/or drainage area-based or shared structural

treatment controls. This Model SUSMP, collectively developed by the Copermittees, identified appropriate Best Management Practices (BMPs) for certain designated project types to achieve this goal. This Model SUSMP will be reviewed and approved by the Regional Board in a public process. The Copermittees are required to adopt their own Local SUSMP and ordinances consistent with the Regional Board-approved Model SUSMP within 180 days after that approval.

Under the Local SUSMP, each Copermittee will approve the SUSMP project plan(s) as part of the development plan approval process for discretionary projects, and prior to issuing permits for ministerial projects. To allow flexibility in meeting SUSMP design standards, structural treatment control BMPs may be located on- or off-site, used singly or in combination, or shared by multiple developments, provided certain conditions are met.

All new development and significant redevelopment projects that fall into one of the following "priority project" categories are subject to these SUSMP requirements, subject to the lawful prior approval provisions of the Municipal Permit. In the instance where a project feature, such as a parking lot, falls into a priority project category, the entire project footprint is subject to these SUSMP requirements. These categories are:

- Residential development of 100 units or more
- Residential development of 10 to 99 units
- Commercial development greater than 100,000 square feet
- Automotive repair shops
- Restaurants
- Hillside development greater than 5,000 square feet
- Projects discharging to receiving waters within Environmentally Sensitive Areas
- Parking Lots > 5,000 square feet or with > 15 parking spaces and potentially exposed to urban runoff
- Streets, roads, highways, and freeways which would create a new paved surface that is 5,000 square feet or greater.

Limited Exclusion: Trenching and resurfacing work associated with utility projects are not considered priority projects. Parking lots, buildings and other structures associated with utility projects are subject to SUSMP requirements if one or more of the criteria for the above categories are met.

#### III. DEFINITIONS

"Attached Residential Development" means any development that provides 10 or more residential units that share an interior/exterior wall. This category includes, but is not limited to: dormitories, condominiums and apartments.

"Automotive Repair Shop" means a facility that is categorized in any one of the following Standard Industrial Classification (SIC) codes: 5013, 5014, 5541, 7532-7534, or 7536-

7539.

"Commercial Development" means any development on private land that is not exclusively heavy industrial or residential uses. The category includes, but is not limited to: mini-malls and other business complexes, shopping malls, hotels, office buildings, public warehouses, hospitals, laboratories and other medical facilities, educational institutions, recreational facilities, plant nurseries, car wash facilities, <u>automotive dealerships</u>, <u>commercial airfields</u>, and other light industrial complexes.

"Commercial Development greater than 100,000 square feet" means any commercial development that with a project footprint of at least 100,000 square feet.

"Detached Residential Development" means any development that provides 10 or more freestanding residential units. This category includes, but is not limited to: detached homes, such as single-family homes and detached condominiums.

"Directly Connected Impervious Area (DCIA)" means the area covered by a building, impermeable pavement, and/ or other impervious surfaces, which drains directly into the storm drain without first flowing across permeable vegetated land area (e.g., lawns).

"Environmentally Sensitive Areas" means areas that include, but are not limited to, all Clean Water Act 303(d) impaired water bodies ("303[d] water bodies"); areas designated as an "Area of Special Biological Significance" (ASBS) by the State Water Resources Control Board (*Water Quality Control Plan for the San Diego Basin* (1994) and amendments); water bodies designated as having a RARE beneficial use by the State Water Resources Control Board (*Water Quality Control Plan for the San Diego Basin* (1994) and amendments), or areas designated as preserves or their equivalent under the Multiple Species Conservation Program (MSCP) within the Cities and County of San Diego. The limits of Areas of Special Biological Significance are those defined in the *Water Quality Control Plan for the San Diego Basin* (1994 and amendments). Environmentally sensitive area is defined for the purposes of implementing SUSMP requirements, and does not replace or supplement other environmental resource-based terms, such as "Environmentally Sensitive Lands," employed by Copermittees in their land development review processes. As appropriate, Copermittees should distinguish between environmentally sensitive area and other similar terms in their Local SUSMPs.

"Hillside" means lands that have a natural gradient of 25 percent (4 feet of horizontal distance for every 1 foot of vertical distance) or greater and a minimum elevation differential of 50 feet, or a natural gradient of 200 percent (1 foot of horizontal distance for every 2 feet of vertical distance) or greater and a minimum elevation differential of 10 feet.

"Hillside development greater than 5,000 square feet" means any development that would create more than 5,000 square feet of impervious surfaces in hillsides with known erosive soil conditions.

"Infiltration" means the downward entry of water into the surface of the soil.

"Maximum Extent Practicable (MEP)" means the technology-based standard established by Congress in the Clean Water Act 402(p)(3)(B)(iii) that municipal dischargers of urban runoff must meet. MEP generally emphasizes pollution prevention and source control BMPs primarily (as the first line of defense) in combination with treatment methods serving as a backup (additional lines of defense).

"New Development" means land disturbing activities; structural development, including construction or installation of a building or structure, the creation of impervious surfaces; and land subdivision.

"Parking Lot" means land area or facility for the temporary parking or storage of motor vehicles used personally, or for business or commerce.

"Projects Discharging to Receiving Waters within Environmentally Sensitive Areas" means all development and significant redevelopment that would create 2,500 square feet of impervious surfaces or increase the area of imperviousness of a project site to 10% or more of its naturally occurring condition, and either discharge urban runoff to a receiving water within an environmentally sensitive area (where any portion of the project footprint is located within 200 feet of the environmentally sensitive area), or discharge to a receiving water within an environmentally sensitive area without mixing with flows from adjacent lands (where the project footprint is located more than 200 feet from the environmentally sensitive area).

"Project Footprint" means the limits of all grading and ground disturbance, including landscaping, associated with a project.

"Receiving Waters" means surface bodies of water, which directly or indirectly receive discharges from urban runoff conveyance systems, including naturally occurring wetlands, streams (perennial, intermittent, and ephemeral), creeks, rivers, reservoirs, lakes, lagoons, estuaries, harbors, bays, and the Pacific Ocean. The Copermittee shall determine the definition for wetlands and the limits thereof for the purposes of this definition, provided the Copermittee definition is as protective as the Federal definition utilized by the United States Army Corps of Engineers and the United States Environmental Protection Agency. Constructed wetlands are not considered wetlands under this definition, unless the wetlands were constructed as mitigation for habitat loss. Other constructed BMPs are not considered receiving waters under this definition, unless the BMP was originally constructed in receiving waters.

"Residential Development" means any development on private land that provides living accommodations for one or more persons. This category includes, but is not limited to: single-family homes, multi-family homes, condominiums, and apartments.

"Restaurant" means a stand-alone facility that sells prepared foods and drinks for

consumption, including stationary lunch counters and refreshment stands selling prepared foods and drinks for immediate consumption (SIC code 5812).

"Significant Redevelopment" means development that would create or add at least 5,000 square feet of impervious surfaces on an already developed site. Significant redevelopment includes, but is not limited to: the expansion of a building footprint; addition to or replacement of a structure; replacement of an impervious surface that is not part of a routine maintenance activity; and land disturbing activities related with structural or impervious surfaces. Replacement of impervious surfaces includes any activity that is not part of a routine maintenance activity where impervious material(s) are removed, exposing underlying soil during construction. Significant redevelopment does not include trenching and resurfacing associated with utility work; resurfacing and reconfiguring surface parking lots; new sidewalk construction, pedestrian ramps, or bikelane on existing roads; and replacement of damaged pavement.

"Site Design BMP" means any project design feature that reduces the creation or severity of potential pollutant sources or reduces the alteration of the project site's natural flow regime. Redevelopment projects that are undertaken to remove pollutant sources (such as existing surface parking lots and other impervious surfaces) or to reduce the need for new roads and other impervious surfaces (as compared to conventional or low-density new development) by incorporating higher densities and/or mixed land uses into the project design, are also considered site design BMPs.

"Source Control BMP (both structural and non-structural)" means land use or site planning practices, or structures that aim to prevent urban runoff pollution by reducing the potential for contamination at the source of pollution. Source control BMPs minimize the contact between pollutants and urban runoff. Examples include roof structures over trash or material storage areas, and berms around fuel dispensing areas.

"Storm Water Best Management Practice (BMP)" means any schedules of activities, prohibitions of practices, general good house keeping practices, pollution prevention and educational practices, maintenance procedures, structural treatment BMPs, and other management practices to prevent or reduce to the maximum extent practicable the discharge of pollutants directly or indirectly to receiving waters. Storm Water BMPs also include treatment requirements, operating procedures and practices to control site runoff, spillage or leaks, sludge or waste disposal, or drainage from raw material storage. This SUSMP groups storm water BMPs into the following categories: site design, source control, and treatment control (pollutant removal) BMPs.

"Storm Water Conveyance System" means private and public drainage facilities by which storm water may be conveyed to Receiving Waters, such as: natural drainages, <u>ditches</u>, roads, streets, constructed channels, aqueducts, storm drains, pipes, street gutters, or catch basins.

"Streets, Roads, Highways, and Freeways" means any project that is not part of a routine

maintenance activity, and would create a new paved surface that is 5,000 square feet or greater used for the transportation of automobiles, trucks, motorcycles and other vehicles. For the purposes of SUSMP requirements, Streets, Roads, Highways and Freeways do not include trenching and resurfacing associated with utility work; applying asphalt overlay to existing pavement; new sidewalk, pedestrian ramps, or bikelane construction on existing roads; and replacement of damaged pavement.

"Treatment Control (Structural) BMP" means any engineered system designed and constructed to remove pollutants from urban runoff. Pollutant removal is achieved by simple gravity settling of particulate pollutants, filtration, biological uptake, media adsorption or any other physical, biological, or chemical process.

#### IV. CONFLICTS WITH LOCAL PRACTICES OR MUNICIPAL PERMIT

Where requirements of the local SUSMP conflict with established local codes, (e.g., specific language of signage used on storm drain stenciling), the Copermittee may continue the local practice and modify the SUSMP to be consistent with the code, except that to the extent that the standards in the SUSMP are more stringent than those under local codes, such more stringent standards shall apply.

This model SUSMP is based on the Municipal Permit as it was in force in January 2002, except as that Municipal Permit was directed to be revised by the State Water Resources Control Board. In January 2002 the Municipal Permit was being challenged in a court action. Two Copermittees are Petitioners in that action, and all other Copermittees have been named as Real Parties in Interest in that action. The submission of this Model SUSMP and of jurisdictional SUSMPs is not a waiver by any Copermittee of its legal rights related to that action. If as a result of that court action any part of the Municipal Permit is invalidated, stayed, or required to be revised by a final judgment, Jurisdictional SUSMPs and local ordinances may be appropriately amended despite the submission of this document.

#### V. IMPLEMENTATION PROCESS

Copermittees shall identify the department(s) responsible for ensuring SUSMP requirements are implemented in their Local SUSMP, and the roles and responsibilities each department possesses. In addition, Copermittees shall describe the point(s) in the development review process in which project proponents are required to incorporate SUSMP requirements into the project design. At a minimum, for discretionary projects, SUSMP requirements shall be incorporated into the project design and shown on the plans prior to decision-maker approval of discretionary permits. For projects requiring only ministerial permits, SUSMP requirements shall be incorporated into the project design and shown on the plans prior to the issuance of any ministerial permits. Copermittee departments carrying out public projects that are not required to obtain permits shall be

responsible for ensuring SUSMP requirements are incorporated into the project design and shown on the plans prior to bidding for construction contracts, or equivalent. For public projects SUSMP requirements must be incorporated into the project design and shown on the plans before allowing the project to commence.

#### VI. STORM WATER BMP SELECTION PROCEDURE

Section VI provides a procedure for identifying a project's pollutants and conditions of concern, and addressing these through site design, source control, and treatment control storm water BMPs. All priority projects shall implement one or a combination of storm water BMPs, including, 1) site design BMPs, 2) source control BMPs and, 3) structural treatment BMPs after the pollutants and conditions of concern have been identified. Storm water BMPs, from those listed in Appendix A: "Approved Storm Water Best Management Practices", shall be considered and implemented where expressly required by the Permit and if not so required where determined applicable and feasible by the Copermittee. It is recommended that the U.S. Environmental Protection Agency's "Preliminary Data Summary of Urban Runoff Best Management Practices" (August 1999, EPA-821-R-99-012) be used as a guide. The storm water BMPs shall adhere to the requirements in Section VI of this Model SUSMP, and shall be correctly designed so as to remove pollutants to the maximum extent practicable. A flow chart summarizing the storm water BMP selection procedure is provided in Figure 1.

# Site Design Storm Water Treatment Credits

The Copermittees agree that any Copermittee may develop and submit for public review and comment and Regional Board review and approval a regional Model Site Design Storm Water Treatment Credits program that allows reductions in the volume or flow of storm water that must be captured or treated on a project in return for the inclusion of specified project design features in the project. The Model Site Design Storm Water Treatment Credits program and further agree that any such submittal shall be deemed to be a part of this Model SUSMP jointly submitted to the following Regional Board for review and approval. Any such model program shall specify the conditions under which project proponents can be credited for the use of site design features and low impact development techniques that can reduce the volume of storm water runoff, preserve natural areas, and minimize the pollutant loads generated and potentially discharged from the site. Provided, however that if a method for determining site design credits is developed on a time schedule that will permit further Copermittee review prior to submission to the Regional Board, that proposal shall first be submitted to the Copermittees and if agreed to by the Copermittees will be submitted to the Regional Board as a single regional model. Any Site Design Storm Water Treatment Credits program implemented by a Copermittee within its jurisdictionmay adopt and implement a Storm Water Credit Program shall be consistent and compliant with this model approved by the Regional Board.

# Alternative Methods for Achieving Treatment Requirements

Copermittees may propose implement an alternative method for meeting the BMP requirements in Section VI.2.c, Step 8, "Design to Treatment Control BMP Standards," for inclusion in their jurisdictional SUSMP, to apply to projects which have received a "waiver of infeasibility" from treatment control BMP requirements. An alternative method must minimally meet the following criteria:

- The alternative treatment area shall be located within the proximity of the project;
- The alternative treatment area shall discharge to the same receiving water as the project;
- The alternative treatment area shall be equivalent or greater than the project footprint;
- The alternative treatment area shall have an equivalent or greater impervious surface area than the project;
- The alternative treatment area shall have an equivalent or greater pollutant load than the project;
- Site Design and Source Control BMPs (Sections VI.2.a & b) shall be required in the project design.
- The alternative method shall only be applied at those projects which have been issued a "waiver of infeasibility" from treatment control BMP requirements in compliance with section F.1.b.2.h of the Municipal Permit.

Implementation of an alternative method shall require approval from the Regional Board.

Figure 1. Storm Water BMP Selection Procedure Flow Chart Project required to Implement: Site Design Source Control BMPs NO BMPs for Individual Categories Standard Treatment Control BMPs for Secondary Pollutants of 2. Identify Pollutants & 1. Identify Pollutants Would the Concern (Table 23) Conditions of from proposed **Project Generate Primary** project (Section Concern in Pollutants or VI.1.a) **Receiving Waters Conditions of** (Section VI.1.b) Concern? <del>OR</del> Site Design Source Control **BMPs** BMPs for Individual YES Categories Enhanced Treatment Control **BMPs for Primary** Pollutants of Concern (Table 3)

#### 1. IDENTIFY POLLUTANTS & CONDITIONS OF CONCERN

Priority project proponents shall use this guidance to identify pollutants and conditions of concern, for which they need to mitigate or protect against. Once identified, appropriate control measures for these pollutants and conditions are specified in Section VI.2, "Establish Storm Water BMPs." Standard Site design and source control measures BMPs are required based on pollutants commonly associated with the proposed project type (see Table 2, "Standard Storm Water BMP Selectio — Priority projects required to implement structural treatment control BMPs using the standard BMP selection procedure should use Table 3, "Enhanced Treatment Control BMP Selection Matrix," to aid in selecting the structural treatment BMP(s) from Appendix A that would have the greatest pollutant removal efficiency for projects. Enhanced Treatment eControl measures BMPs are also required for the project's expected projects anticipated to generate pollutants that are also identified as pollutants of concern in the project's downstream receiving water(s) (see Table 3).

Copermittees shall incorporate the requirements listed in Sections VI.1.a-c in the procedure for identifying pollutants and conditions of concern in the Local SUSMPs. For private priority projects, the Copermittee shall require the information to be provided with the project application prior to being deemed complete. For public priority projects, the Copermittee shall approve the information prior to bidding for construction contracts.

# General Categories of Water Pollution

Urban runoff from a developed site has the potential to contribute pollutants, including oil and grease, suspended solids, metals, gasoline, pesticides, and pathogens to the storm water conveyance system and receiving waters. For the purposes of identifying pollutants of concern and associated storm water BMPs, pollutants are grouped in nine general categories as follows:

- Sediments Sediments are soils or other surficial materials eroded and then
  transported or deposited by the action of wind, water, ice, or gravity. Sediments
  can increase turbidity, clog fish gills, reduce spawning habitat, lower young aquatic
  organisms survival rates, smother bottom dwelling organisms, and suppress
  aquatic vegetation growth.
- 2. Nutrients Nutrients are inorganic substances, such as nitrogen and phosphorus. They commonly exist in the form of mineral salts that are either dissolved or suspended in water. Primary sources of nutrients in urban runoff are fertilizers and eroded soils. Excessive discharge of nutrients to water bodies and streams can cause excessive aquatic algae and plant growth. Such excessive production, referred to as cultural eutrophication, may lead to excessive decay of organic matter in the water body, loss of oxygen in the water, release of toxins in sediment, and the eventual death of aquatic organisms.
- 3. Metals Metals are raw material components in non-metal products such as fuels,

adhesives, paints, and other coatings. Primary source of metal pollution in storm water are typically commercially available metals and metal products. Metals of concern include cadmium, chromium, copper, lead, mercury, and zinc. Lead and chromium have been used as corrosion inhibitors in primer coatings and cooling tower systems. At low concentrations naturally occurring in soil, metals are not toxic. However, at higher concentrations, certain metals can be toxic to aquatic life. Humans can be impacted from contaminated groundwater resources, and bioaccumulation of metals in fish and shellfish. Environmental concerns, regarding the potential for release of metals to the environment, have already led to restricted metal usage in certain applications.

- 4. Organic Compounds Organic compounds are carbon-based. Commercially available or naturally occurring organic compounds are found in pesticides, solvents, and hydrocarbons. Organic compounds can, at certain concentrations, indirectly or directly constitute a hazard to life or health. When rinsing off objects, toxic levels of solvents and cleaning compounds can be discharged to storm drains. Dirt, grease, and grime retained in the cleaning fluid or rinse water may also adsorb levels of organic compounds that are harmful or hazardous to aquatic life.
- 5. Trash & Debris Trash (such as paper, plastic, polystyrene packing foam, and aluminum materials) and biodegradable organic matter (such as leaves, grass cuttings, and food waste) are general waste products on the landscape. The presence of trash & debris may have a significant impact on the recreational value of a water body and aquatic habitat. Excess organic matter can create a high biochemical oxygen demand in a stream and thereby lower its water quality. Also, in areas where stagnant water exists, the presence of excess organic matter can promote septic conditions resulting in the growth of undesirable organisms and the release of odorous and hazardous compounds such as hydrogen sulfide.
- 6. Oxygen-Demanding Substances This category includes biodegradable organic material as well as chemicals that react with dissolved oxygen in water to form other compounds. Proteins, carbohydrates, and fats are examples of biodegradable organic compounds. Compounds such as ammonia and hydrogen sulfide are examples of oxygen-demanding compounds. The oxygen demand of a substance can lead to depletion of dissolved oxygen in a water body and possibly the development of septic conditions.
- 7. Oil and Grease Oil and grease are characterized as high-molecular weight organic compounds. Primary sources of oil and grease are petroleum hydrocarbon products, motor products from leaking vehicles, esters, oils, fats, waxes, and high molecular-weight fatty acids. Introduction of these pollutants to the water bodies are very possible due to the wide uses and applications of some of these products in municipal, residential, commercial, industrial, and construction areas. Elevated oil and grease content can decrease the aesthetic value of the water body, as well as the water quality.
- 8. Bacteria and Viruses Bacteria and viruses are ubiquitous microorganisms that thrive under certain environmental conditions. Their proliferation is typically caused

- by the transport of animal or human fecal wastes from the watershed. Water, containing excessive bacteria and viruses can alter the aquatic habitat and create a harmful environment for humans and aquatic life. Also, the decomposition of excess organic waste causes increased growth of undesirable organisms in the water.
- Pesticides Pesticides (including herbicides) are chemical compounds commonly
  used to control nuisance growth or prevalence of organisms. Excessive application
  of a pesticide may result in runoff containing toxic levels of its active component.

# a. Identify Pollutants from the Project Area

Using Table 1, identify pollutants that are anticipated to be generated from the proposed priority project categories. Pollutants associated with any hazardous material sites that have been remediated or are not threatened by the proposed project are not considered a pollutant of concern.

Table 1. Anticipated and Potential Pollutants Generated by Land Use Type.

	General Pollutant Categories								
Priority Project Categories	Sediments	Nutrients	Heavy Metals	Organic Compounds	Trash & Debris	Oxygen Demanding Substances	Oil & Grease	Bacteria & Viruses	Pesticides
Detached Residential Development	Х	Х			Х	Х	Х	Х	Х
Attached Residential Development	Х	Х			Х	P <sup>(1)</sup>	P <sup>(2)</sup>	Р	Х
Commercial Development >100.000 ft <sup>2</sup>	P <sup>(1)</sup>	P <sup>(1)</sup>		P <sup>(2)</sup>	Х	P <sup>(5)</sup>	X	P <sup>(3)</sup>	P <sup>(5)</sup>
Automotive Repair Shops			Х	X <sup>(4)(5)</sup>	Х		X		
Restaurants					X	Х	Х	Х	
Hillside Development >5.000 ft <sup>2</sup>	Х	Х			Х	Х	Х		Х
Parking Lots	P <sup>(1)</sup>	P <sup>(1)</sup>	Х		Х	P <sup>(1)</sup>	Х		P <sup>(1)</sup>
Streets, Highways & Freeways	Х	P <sup>(1)</sup>	Х	X <sup>(4)</sup>	Х	P <sup>(5)</sup>	Х		

X = anticipated

# b. Identify Pollutants of Concern in Receiving Waters

P = potential

<sup>(1)</sup> A potential pollutant if landscaping exists on-site.

<sup>(2)</sup> A potential pollutant if the project includes uncovered parking areas.

<sup>(3)</sup> A potential pollutant if land use involves food or animal waste products.

<sup>(4)</sup> Including petroleum hydrocarbons.

<sup>(5)</sup> Including solvents.

Pollutants <u>generated by the proposed priority project</u> that exhibit one or more of the following characteristics are considered <u>primary</u> pollutants of concern in the receiving water:

- Current loadings or historical deposits of the pollutant are impairing the beneficial uses of a receiving water;
- Elevated levels of the pollutant are found in water or sediments of a receiving water and/or have the potential to be toxic to or bioaccumulate in organisms therein; and
- Inputs of the pollutant are at a level high enough to be considered potentially toxic.

To identify <u>primary</u> pollutants of concern in receiving waters, each priority project shall, at a minimum, do the following:

- 1. For each of the proposed projects discharge points, identify the receiving water(s) that each discharge point proposes to discharge to, including hydrologic unit basin number(s), as identified in the most recent version of the *Water Quality Control Plan for the San Diego Basin*<sup>1</sup>, prepared by the San Diego Regional Water Quality Control Board.
- 2. Identify any receiving waters, into which the developed area would discharge to, listed on the most recent list of Clean Water Act Section 303(d) impaired water bodies<sup>2</sup>. List any and all pollutants for which the receiving waters are impaired.
- 3. Compare the list of pollutants for which the receiving waters are impaired with the pollutants anticipated to be generated by the project (as identified in Table 1). Any pollutants identified by Table 1 which are also causing impairment of receiving waters shall be considered primary pollutants of concern.

For projects where no primary pollutants of concern exist, those pollutants identified through the use of Table 1 shall be considered secondary pollutants of concern.

# c. Identify Conditions of Concern

Common impacts to the hydrologic regime resulting from development typically include increased runoff volume and velocity; reduced infiltration; increased flow frequency, duration, and peaks; faster time to reach peak flow; and water quality degradation. These changes have the potential to permanently impact downstream channels and habitat integrity. A change to a priority project site's hydrologic regime would be considered a condition of concern if the change would impact downstream channels and habitat integrity.

Because of these potential impacts, the following steps shall be followed by each priority

<sup>1.</sup> http://www.swrcb.ca.gov/~rwqcb9/Programs/Planning and Services/SD Basin/sd basin.html

<sup>2.</sup> http://www.swrcb.ca.gov/tmdl/303d\_lists.html, San Diego is in Region 9

# project:

- 1. Evaluate the project's conditions of concern in a drainage study report prepared by a registered civil engineer in the State of California, with experience in fluvial geomorphology and water resources management. The report shall consider the project area's location (from the larger watershed perspective), topography, soil and vegetation conditions, percent impervious area, natural and infrastructure drainage features, and any other relevant hydrologic and environmental factors to be protected specific to the project area's watershed.
- 2. As part of the drainage study, the civil engineer shall conduct a field reconnaissance to observe and report on downstream conditions, including undercutting erosion, slope stability, vegetative stress (due to flooding, erosion, water quality degradation, or loss of water supplies) and the area's susceptibility to erosion or habitat alteration as a result of an altered flow regime.
- 3. The drainage study shall compute rainfall runoff characteristics from the project area including, at a minimum, peak flow rate, flow velocity, runoff volume, time of concentration, and retention volume. These characteristics shall be developed for the two-year and 10-year frequency, Type I storm, of six-hour or 24-hour duration (whichever is the closer approximation of the site's time of concentration), during critical hydrologic conditions for soil and vegetative cover<sup>3</sup>. The drainage study shall report the project's conditions of concern based on the hydrologic and downstream conditions discussed above. Where downstream conditions of concern have been identified, the drainage study shall establish that pre-project hydrologic conditions affecting downstream conditions of concern would be maintained by the proposed project, satisfactory to the Copermittee, by incorporating the site design, source control, and treatment control requirements identified in Section VI.2.

#### 2. ESTABLISH STORM WATER BMPs

Site design BMPs reduce the need for source and/or treatment control BMPs, and source control BMPs may reduce the amount of treatment control BMPs needed. Throughout all the following sections, all priority projects shall consider, and incorporate and implement where expressly required by the Permit and if not so required where determined applicable and feasible by the Copermittee, storm water BMPs into the project design, in the following progression:

- Site Design BMPs
- Source Control BMPs
- Treatment Control BMPs

<sup>3.</sup> Design storms can be found at http://www.wrcc.dri.edu/pcpnfreq.html. The Copermittees may calculate the storm events using local rain data. In addition, isopluvial maps contained in the County of San Diego Hydrology Manual may be used to extrapolate rainfall data to areas where insufficient data exists. If isopluvial maps are selected, Copermittees shall describe their method for using isopluvial maps in their Jurisdictional SUSMP.

At a minimum, priority projects must implement source control BMPs, and must implement treatment control BMPs unless a waiver is granted based on the infeasibility of all treatment control BMPs. BMPs must also achieve certain performance standards set out in the municipal permit section F.2.(b) (i to xiv). Selection of BMPs from the menus included in this SUSMP, using the rules set out in this SUSMP, <u>must will in general fulfill</u> these requirements.

In addition, runoff treated by site design or source control BMPs, such as rooftop runoff treated in landscaping, may be useful in reducing the quantity of runoff required to be treated in Section VI.2.c, "Treatment Control BMPs."

To determine whether a priority project is required to select a structural treatment BMP using the standard or enhanced Treatment Control BMP sSelection mMatrixees, each priority project shall compare the list of pollutants for which the downstream receiving waters are impaired (if any), with the pollutants anticipated to be generated by the project (as identified in Table 1). Any pollutants identified by Table 1 which are also causing a Clean Water Act section 303(d) impairment of the receiving waters of the project shall be considered primary pollutants of concern. Priority projects that are anticipated to generate a primary pollutant of concern (as identified in Table 1, "Anticipated Pollutants Generated by Land Use Type) for which the receiving water is Clean Water Act Section 303(d) impaired, shall meet all applicable requirements in Section VI.2, and shall select a single or combination of storm water BMPs from Table 3 which maximizes pollutant removal for the particular primary pollutant(s) of concern.

Priority projects that are <u>not</u> anticipated to generate a pollutant for which the receiving water is Clean Water Act Section 303(d) impaired shall meet applicable standard requirements in Section VI.2, <u>and shall select a single or combination of storm water BMPs from Table 3</u> which are effective for pollutant removal of the identified secondary pollutants of concern, consistent with the "maximum extent practicable" standard defined in Attachment D of the Municipal Permit. and may select any storm water BMP identified in Appendix A that would meet the requirements in Section VI.2.c, "Treatment Control BMPs" (The site design, source control, and standard treatment control BMP requirements for priority projects are summarized in Table 2, and described in detail in Sections VI.2.a-c). Priority projects required to implement structural treatment control BMPs using the standard BMP selection procedure should use Table 3, "Enhanced Treatment Control BMP Selection Matrix," to aid in selecting the structural treatment BMP(s) from Appendix A that would have the greatest pollutant removal efficiency for projects.

Where a site generates both primary and secondary pollutants of concern, primary pollutants of concern receive priority for BMP selection. For such sites, selected BMPs must only maximize pollutant removal for the primary pollutants of concern. Where a site generates only secondary pollutants of concern, selected BMPs shall target the secondary pollutant of concern determined to be most significant for the project. Selected BMPs must be effective for the widest range of pollutants of concern anticipated to be generated by a priority project (as identified in Table 1), consistent with the maximum extent practicable standard defined in Attachment D of the

# Municipal Permit.

Alternative standard storm water BMPs not identified in <u>Table 3 Appendix A may</u> be approved at the discretion of the Copermittee, <u>provided the alternative BMP is as effective in removal of pollutants of concern as other feasible BMPs listed in Table 3</u>.

Table 2. Standard Site Design and Source Control Storm Water BMP Selection Matrix.

Priority Project Category	Site Design BMPs <sup>(1)</sup>	Source Control BMPs <sup>(2)</sup>	Treatment Control BMPs <sup>(3)</sup>		Requii	reme	ents A Pro	pplic ject (	able t Categ	o Ind ories	ividual	Pric	ority	
				Private Roads	Residential Driveways & Guest Parking	Dock Areas	Maintenance Bays	Vehicle Wash Areas	Outdoor Processing Areas	Equipment Wash Areas	Parking Areas	Roadways	Fueling Areas	Hillside Landscaping
				a.	b.	ن ن	ن ن	a.	<b>↓</b> :	g.	۲.	·- <del>-</del>	·- <del>-</del>	귝.
Detached Residential Development	R	R	S	R	R									R
Attached Residential Development	R	R	Ş	R										
Commercial Development >100,000 ft <sup>2</sup>	R	R	S			R	R	R	R					
Automotive Repair Shop	R	R	S			R	R	R		R			R	
Restaurants	R	R	S			R				R				
Hillside Development >5,000 ft <sup>2</sup>	R	R	Ş	R										R
Parking Lots	R	R	Ş							_	R <sup>(5)</sup>			
Streets, Highways & Freeways	R	R	S									R		

R = Required; select one or more applicable and appropriate BMPs as required from the applicable steps in Section VI.2.a & b, or equivalent as identified in Appendix A.

S = Select one or more applicable and appropriate treatment control BMPs from Appendix A.

<sup>(1)</sup> Refer to Section VI.2.a.

<sup>(2)</sup> Refer to Section VI.2.b.

<sup>(3)</sup> Refer to Section VI.2.c.

<sup>(4)</sup> Priority project categories must apply specific storm water BMP requirements, where applicable. Projects are subject to the requirements of all priority project categories that apply.

<sup>(5)</sup> Applies if the paved area totals >5,000 square feet or with >15 parking spaces and is potentially exposed to urban runoff.

Alternative storm water BMPs for enhanced treatment, and specific BMP types within the tabulated categories, may be approved at the discretion of the Copermittee.

Table 3. Enhanced Treatment Control BMP Selection Matrix<sup>(1)</sup>.

Pollutant of Concern	Treatment Control BMP Categories								
	Biofilters	Detention	Infiltration	Wet Ponds	Drainage	Filtration	Hydrodynamic		
		Basins	Basins <sup>(2)</sup>	or Wetlands	Inserts		Separator Systems <sup>(3)</sup>		
Sediment	М	Н	Н	Н	L	Н	M		
Nutrients	L	М	М	М	L	М	L		
Heavy Metals	М	М	М	Н	L	Н	L		
Organic Compounds	U	U	U	U	L	М	L		
Trash & Debris	L	Н	U	U	М	Н	M		
Oxygen Demanding Substances	L	М	М	М	L	М	L		
Bacteria	U	U	Н	U	L	М	L		
Oil & Grease	М	М	U	U	L	Н	L		
Pesticides	U	U	U	U	L	J	L		

<sup>(1)</sup> Copermittees are encouraged to periodically assess the performance characteristics of many of these BMPs to update this table.

- L: Low removal efficiency
- M: Medium removal efficiency
- H: High removal efficiency
- U: Unknown removal efficiency

Sources: Guidance Specifying Management Measures for Sources of Nonpoint Pollution in Coastal Waters (1993), National Stormwater Best Management Practices Database (2001), and Guide for BMP Selection in Urban Developed Areas (2001).

# a. Site Design BMPs

Priority projects shall be designed so as to minimize, to the maximum extent practicable, the introduction of pollutants and conditions of concern that may result in significant impacts, generated from site runoff to the storm water conveyance system. Priority Projects shall also control post-development peak storm water runoff discharge rates and velocities to maintain or reduce pre-development downstream erosion and to protect stream habitat. Although not mandatory, priority projects can address these objectives through the creation of a hydrologically functional project design that attempts to mimic the natural hydrologic regime. Mimicking a site's natural hydrologic regime can be pursued by:

- Reducing imperviousness, conserving natural resources and areas, maintaining and using natural drainage courses in the storm water conveyance system, and minimizing clearing and grading.
- Providing runoff storage measures dispersed uniformly throughout a site's landscape with the use of a variety of detention, retention, and runoff practices.

<sup>(2)</sup> Including trenches and porous pavement.

<sup>(3)</sup> Also known as hydrodynamic devices and baffle boxes.

 Implementing on-lot hydrologically functional landscape design and management practices.

These design principles offer an innovative approach to urban storm water management, one that does not rely on the conventional end-of-pipe or in-the-pipe structural methods but instead uniformly or strategically integrates storm water controls throughout the urban landscape. Useful resources for applying these principles, referenced in the appendix, include *Start at the Source* (1999), and *Low-Impact Development Design Strategies* (1999).

# **Step 1:** Objective: Maintain Pre-Development Rainfall Runoff Characteristics

Priority projects shall control post-development peak storm water runoff discharge rates and velocities to maintain or reduce pre-development development downstream erosion. In addition, projects should control runoff discharge volumes and durations to the maximum extent practicable using the site design, source control, and treatment control requirements identified in Section VI.2.

Design Concept 1: Minimize Project's Impervious Footprint & Conserve Natural Areas

The following site design options shall be considered and, incorporated and implemented where determined applicable and feasible by the Copermittee, during the site planning and approval process, consistent with applicable General Plan policies and other development regulations.

- 1. Minimize impervious footprint. This can be achieved in various ways, including, but not limited to increasing building density (number of stories above or below ground) and developing land use regulations seeking to limit impervious surfaces. Decreasing the project's footprint can substantially reduce the project's impacts to water quality and hydrologic conditions. Copermittees are encouraged to develop standards for relaxing height and other zoning restrictions as incentives to achieve this design concept.
- 2. Conserve natural areas where feasible. This can be achieved by concentrating or clustering development on the least environmentally sensitive portions of a site while leaving the remaining land in a natural, undisturbed condition. The following list provides a guideline for determining the least sensitive portions of the site, in order of increasing sensitivity. Jurisdictions should also refer to their Multiple Species Conservation Plans or other biological regulations, as appropriate.
  - a. Areas devoid of vegetation, including previously graded areas and agricultural fields.
  - b. Areas of non-native vegetation, disturbed habitats and eucalyptus woodlands.
  - c. Areas of chamise or mixed chaparral, and non-native grasslands.
  - d. Areas containing coastal scrub communities.
  - e. All other upland communities.

- f. Occupied habitat of sensitive species and all wetlands (as both are defined by the Copermittee).
- g. All areas necessary to maintain the viability of wildlife corridors. Within each of the previous categories, areas containing hillsides (as defined in this Model SUSMP) should be considered more sensitive than the same category without hillsides.
- 3. Construct walkways, trails, patios, overflow parking lots and alleys and other low-traffic areas with permeable surfaces, such as pervious concrete, porous asphalt, unit pavers, and granular materials.
- 4. Construct streets, sidewalks and parking lot aisles to the minimum widths necessary, provided that public safety and a walkable environment for pedestrians are not compromised.
- Maximize canopy interception and water conservation by preserving existing native trees and shrubs, and planting additional native or drought tolerant trees and large shrubs.
- 6. Minimize the use of impervious surfaces, such as decorative concrete, in the landscape design.
- 7. Use natural drainage systems to the maximum extent practicable.
- 8. Other site design options that are comparable, and equally effective.

Design Concept 2: Minimize Directly Connected Impervious Areas (DCIAs)

Priority projects shall consider, and incorporate and implement the following design characteristics, where determined applicable and feasible by the Copermittee..

- 1. Where landscaping is proposed, drain rooftops into adjacent landscaping prior to discharging to the storm drain.
- 2. Where landscaping is proposed, drain impervious sidewalks, walkways, trails, and patios into adjacent landscaping.
- 3. Other design characteristics that are comparable and equally effective.

# Step 2: Protect Slopes and Channels

Project plans shall include storm water BMPs to decrease the potential for erosion of slopes and/or channels, consistent with local codes and ordinances and with the approval of all agencies with jurisdiction, e.g., the U.S. Army Corps of Engineers, the San Diego Regional Water Quality Control Board, and the California Department of Fish and Game. The following design principles shall be considered, and incorporated and implemented where determined applicable and feasible by the Copermittee:

- 1. Convey runoff safely from the tops of slopes.
- 2. Vegetate slopes with native or drought tolerant vegetation.
- 3. Control and treat flows in landscaping and/or other controls prior to reaching existing natural drainage systems.
- 4. Stabilize permanent channel crossings.

- 5. Install energy dissipaters, such as riprap, at the outlets of new storm drains, culverts, conduits, or channels that enter unlined channels in accordance with applicable specifications to minimize erosion. Energy dissipaters shall be installed in such a way as to minimize impacts to receiving waters.
- 6. Other design principles that are comparable and equally effective.

#### b. Source Control BMPs

# Step 3: Provide Storm Drain System Stenciling and Signage

Storm drain stencils are highly visible source control messages, typically placed directly adjacent to storm drain inlets. The stencils contain a brief statement that prohibits the dumping of improper materials into the urban runoff conveyance system. Graphical icons, either illustrating anti-dumping symbols or images of receiving water fauna, are effective supplements to the anti-dumping message. Priority projects shall include the following requirements in the project design.

- 1. Provide stenciling or labeling of all storm drain inlets and catch basins within the project area with prohibitive language (such as: "NO DUMPING I LIVE IN << name receiving water>>") and/or graphical icons to discourage illegal dumping.
- 2. Post signs and prohibitive language and/or graphical icons, which prohibit illegal dumping at public access points along channels and creeks within the project area.
- 3. Maintain legibility of stencils and signs.

# **Step 4:** Design Outdoor Material Storage Areas to Reduce Pollution Introduction

Improper storage of materials outdoors may increase the potential for toxic compounds, oil and grease, heavy metals, nutrients, suspended solids, and other pollutants to enter the urban runoff conveyance system. Where the priority project plans include outdoor areas for storage of hazardous materials that may contribute pollutants to the urban runoff conveyance system, the following storm water BMPs are required:

- Hazardous materials with the potential to contaminate urban runoff shall either be:

   (1) placed in an enclosure such as, but not limited to, a cabinet, shed, or similar structure that prevents contact with runoff or spillage to the storm water conveyance system; or (2) protected by secondary containment structures such as berms, dikes, or curbs.
- The storage area shall be paved and sufficiently impervious to contain leaks and spills.
- 3. The storage area shall have a roof or awning to minimize direct precipitation within the secondary containment area.

# **Step 5:** Design Trash Storage Areas to Reduce Pollution Introduction

All trash container areas shall meet the following requirements (limited exclusion: detached

# residential homes):

- 1. Paved with an impervious surface, designed not to allow run-on from adjoining areas, screened or walled to prevent off-site transport of trash; or, and
- 2. Provide attached lids on all trash containers that exclude rain, or roof or awning to minimize direct precipitation.

# Step 6: Use Efficient Irrigation Systems & Landscape Design

Priority projects shall design the timing and application methods of irrigation water to minimize the runoff of excess irrigation water into the storm water conveyance system. (Limited exclusion: detached residential homes.) The following methods to reduce excessive irrigation runoff shall be considered, and incorporated and implemented where determined applicable and feasible by the Copermittee:

- 1. Employing rain shutoff devices to prevent irrigation after precipitation.
- 2. Designing irrigation systems to each landscape area's specific water requirements.
- 3. Using flow reducers or shutoff valves triggered by a pressure drop to control water loss in the event of broken sprinkler heads or lines.
- 4. Employing other comparable, equally effective, methods to reduce irrigation water runoff.

# Step 7: Incorporate Requirements Applicable to Individual Priority Project Categories

Where identified in Table 2, the following requirements shall be incorporated into applicable priority projects during the storm water BMP selection and design process. Projects shall adhere to each of the individual priority project category requirements that apply to the project (e.g., a restaurant with more than 15 parking spaces would be required to incorporate the requirements for "g. Equipment Wash Areas and "h. Parking Areas" into the project design).

#### a. Private Roads

The design of private roadway drainage shall use at least one of the following (for further quidance, see *Start at the Source* [1999]):

- 1. Rural swale system: street sheet flows to vegetated swale or gravel shoulder, curbs at street corners, culverts under driveways and street crossings;
- 2. Urban curb/swale system: street slopes to curb, periodic swale inlets drain to vegetated swale/biofilter;
- 3. Dual drainage system: First flush captured in street catch basins and discharged to adjacent vegetated swale or gravel shoulder, high flows connect directly to storm

water conveyance system.

4. Other methods that are comparable and equally effective within the project.

# b. Residential Driveways & Guest Parking

The design of driveways and private residential parking areas shall use one at least of the following features.

- 1. Design driveways with shared access, flared (single lane at street) or wheelstrips (paving only under tires); or, drain into landscaping prior to discharging to the storm water conveyance system.
- Uncovered temporary or guest parking on private residential lots may be: paved with a permeable surface; or, designed to drain into landscaping prior to discharging to the storm water conveyance system.
- 3. Other features which are comparable and equally effective.

#### c. Dock Areas

Loading/unloading dock areas shall include the following:

- 1. Cover loading dock areas, or design drainage to preclude urban run-on and runoff.
- 2. Direct connections to storm drains from depressed loading docks (truck wells) are prohibited.
- 3. Other features which are comparable and equally effective.

# d. Maintenance Bays

Maintenance bays shall include at least one of the following:

- 1. Repair/maintenance bays shall be indoors; or, designed to preclude urban run-on and runoff.; and
- Design a repair/maintenance bay drainage system to capture all wash water, leaks and spills. Connect drains to a sump for collection and disposal. Direct connection of the repair/maintenance bays to the storm drain system is prohibited. If required by local jurisdiction, obtain an Industrial Waste Discharge Permit.

OR

3. Other features which are comparable and equally effective.

#### e. Vehicle Wash Areas

Priority projects that include areas for washing/steam cleaning of vehicles shall use at least

# one of the following:

- 1. Self-contained; or covered with a roof or overhang;
- Equipped with a clarifier or other pretreatment facility;
- 3. Properly connected to a sanitary sewer.
- 4. Other features which are comparable and equally effective.

# f. Outdoor Processing Areas

Outdoor process equipment operations, such as rock grinding or crushing, painting or coating, grinding or sanding, degreasing or parts cleaning, landfills, waste piles, and wastewater and solid waste treatment and disposal, and other operations determined to be a potential threat to water quality by the Copermittee shall adhere to the following requirements.

- 1. Cover or enclose areas that would be the most significant source of pollutants; or, slope the area toward a dead-end sump; or, discharge to the sanitary sewer system following appropriate treatment in accordance with conditions established by the applicable sewer agency.
- 2. Grade or berm area to prevent run-on from surrounding areas.
- 3. Installation of storm drains in areas of equipment repair is prohibited.
- 4. Other features which are comparable or equally effective.

#### g. Equipment Wash Areas

Outdoor equipment/accessory washing and steam cleaning activities at priority projects shall use at least one of the following:

- 1. Be self-contained; or covered with a roof or overhang;
- 2. Be equipped with a clarifier, grease trap or other pretreatment facility, as appropriate;
- 3. Be properly connected to a sanitary sewer.
- 4. Other features which are comparable or equally effective.

# h. Parking Areas

To minimize the offsite transport of pollutants from parking areas, the following design concepts shall be considered, and incorporated and implemented where determined applicable and feasible by the Copermittee:

1. Where landscaping is proposed in parking areas, incorporate landscape areas into the drainage design.

- 2. Overflow parking (parking stalls provided in excess of the Copermittee's minimum parking requirements) may be constructed with permeable paving.
- 3. Other design concepts that are comparable and equally effective.

# i. Roadways

Priority roadway projects shall select treatment control BMPs following the enhanced treatment control selection procedure identified in Section VI.2, "Establish Storm Water

# j. Fueling Area

Non-retail fuel dispensing areas shall contain the following:

- Overhanging roof structure or canopy. The cover's minimum dimensions must be
  equal to or greater than the area within the grade break. The cover must not drain
  onto the fuel dispensing area and the downspouts must be routed to prevent
  drainage across the fueling area. The fueling area shall drain to the project's
  treatment control BMP(s) prior to discharging to the storm water conveyance
  system.
- 2. Paved with Portland cement concrete (or equivalent smooth impervious surface). The use of asphalt concrete shall be prohibited.
- 3. Have an appropriate slope to prevent ponding, and must be separated from the rest of the site by a grade break that prevents run-on of urban runoff.
- 4. At a minimum, the concrete fuel dispensing area must extend 6.5 feet (2.0 meters) from the corner of each fuel dispenser, or the length at which the hose and nozzle assembly may be operated plus 1 foot (0.3 meter), whichever is less.

# k. Hillside Landscaping

Hillside areas, as defined in this Model SUSMP, that are disturbed by project development shall be landscaped with deep-rooted, drought tolerant plant species selected for erosion control, satisfactory to the Copermittee.

#### c. Treatment Control BMPs

Minimizing a development's detrimental effects on water quality can be most effectively achieved through the use of a combination of site design, source and treatment control storm water BMPs. Where projects have been designed to minimize, to the maximum extent practicable, the introduction of anticipated pollutants of concern that may result in significant impacts to the receiving waters through the implementation of site design and source control storm water BMPs, the development would still have the potential for pollutants of concern to enter the storm water conveyance system. Therefore, priority

projects shall be designed to remove pollutants of concern from the storm water conveyance system to the maximum extent practicable through the incorporation and implementation of treatment control BMPs.

In meeting the requirements in this section, priority projects shall implement a single or combination of storm water BMPs that will remove anticipated pollutants of concern, as identified by the procedure in Section VI.1, in site runoff to the maximum extent practicable. Treatment control BMPs must be implemented unless a waiver is granted to the project by the Copermittee based on the infeasibility of any treatment control BMP.

# Step 8: Design to Treatment Control BMP Standards

All priority projects shall design, construct and implement structural treatment control BMPs that meet the design standards of this section, unless specifically exempted by the limited exclusions listed at the end of Step 8. Structural treatment control BMPs required by this section shall be operational prior to the use of any dependent development, and shall be located and designed in accordance with the requirements here in Step 8 and below in Step 9. Copermittees may choose to eliminate one or more of the numeric sizing methods listed below in the Jurisdictional SUSMPs.

#### Volume

- 1. Volume-based BMPs shall be designed to mitigate (infiltrate, filter, or treat) either:
  - i. The volume of runoff produced from a 24-hour 85<sup>th</sup> percentile storm event, as determined from the local historical rainfall record (0.6 inch approximate average for the San Diego County area)<sup>4</sup>; or
  - ii. The volume of runoff produced by the 85<sup>th</sup> percentile 24-hour runoff event, determined as the maximized capture urban runoff volume for the area, from the formula recommended in *Urban Runoff Quality Management, WEF Manual of Practice No. 23/ ASCE Manual of Practice No. 87, (1998*); or
  - iii. The volume of annual runoff based on unit basin storage volume, to achieve 90 percent or more volume treatment by the method recommended in *California Stormwater Best Management Practices Handbook Industrial/ Commercial,* (1993), or
  - iv. The volume of runoff, as determined from the local historical rainfall record, that achieves approximately the same reduction in pollutant loads and flows as

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<sup>4.</sup> This volume is not a single volume to be applied to all of San Diego County. The size of the 85<sup>th</sup> percentile storm event is different for various parts of the County. The Copermittees may calculate the 85<sup>th</sup> percentile storm event using local rain data. In addition, isopluvial maps contained in the County of San Diego Hydrology Manual may be used to extrapolate rainfall data to areas where insufficient data exists. If isopluvial maps are selected, Copermittees shall describe their method for using isopluvial maps in their Jurisdictional SUSMP.

# <u>OR</u>

#### Flow

- 2. Flow-based BMPs shall be designed to mitigate (infiltrate, filter, or treat) either:
  - i. The maximum flow rate of runoff produced from a rainfall intensity of 0.2 inch of rainfall per hour for each hour of a storm event; or
  - ii. The maximum flow rate of runoff produced by the 85<sup>th</sup> percentile hourly rainfall intensity, as determined from the local historical rainfall record, multiplied by a factor of two, for each hour of a storm event; or
  - iii. The maximum flow rate of runoff, as determined from the local historical rainfall record, that achieves approximately the same reduction in pollutant loads and flows as achieved by mitigation of the 85<sup>th</sup> percentile hourly rainfall intensity multiplied by a factor of two, for each hour of a storm event.

#### Limited Exclusions:

- 1. Proposed restaurants, where the land area for development or redevelopment is less than 5,000 square feet, are excluded from the numerical sizing criteria requirements listed in Section VI.2.c, Step 8.
- Where significant redevelopment results in an increase of less than 50 percent of the impervious surfaces of a previously existing development, and the existing development was not subject to SUSMP requirements, the numeric sizing criteria discussed in Section VI.2.c, Step 8 apply only to the addition, and not to the entire development.

# Step 9: Locate BMPs Near Pollutant Sources

Structural treatment control storm water BMPs should be implemented close to pollutant sources to minimize costs and maximize pollutant removal prior to runoff entering receiving waters. Such BMPs may be located on- or off-site, used singly or in combination, or shared by multiple new developments, pursuant to the following requirements:

 All structural treatment control BMPs shall be located so as to infiltrate, filter, and/or treat the required runoff volume or flow prior to its discharge to any receiving water

<sup>5.</sup> Under this volume criterion, hourly rainfall data may be used to calculate the 85<sup>th</sup> percentile storm event, where each storm event is identified by its separation from other storm events by at least six hours of no rain. If hourly rainfall data is selected, the Copermittees shall describe the method using hourly rainfall data in their Jurisdictional SUSMPs.

- body supporting beneficial uses;
- Multiple post-construction structural treatment control BMPs for a single priority development project shall collectively be designed to comply with the design standards of Step 8;
- 3. Shared storm water BMPs shall be operational prior to the use of any dependent development or phase of development. The shared BMPs shall only be required to treat the dependent developments or phases of development that are in use;
- 4. Interim storm water BMPs that provide equivalent or greater treatment than is required by Section 3.aStep 8 may be implemented by a dependent development until each shared BMP is operational. If interim BMPs are selected, the BMPs shall remain in use until permanent BMPs are operational.

# Step 10: Restrictions on Use of Infiltration BMPs

Three factors significantly influence the potential for urban runoff to contaminate ground water. They are (i) pollutant mobility, (ii) pollutant abundance in urban runoff, (iii) and soluble fraction of pollutant. The risk of contamination of groundwater may be reduced by pretreatment of urban runoff. A discussion of limitations and guidance for infiltration practices is contained in, *Potential Groundwater Contamination from Intentional and Non-Intentional Stormwater Infiltration, Report No. EPA/600/R-94/051, USEPA (1994).* 

To protect groundwater quality, each Copermittee shall apply restrictions to the use of any BMPs that are designed to primarily function as infiltration devices (such as infiltration trenches and infiltration basins). As additional ground water basin data is obtained, Copermittees may develop additional restrictions on the use of any BMPs that allow incidental infiltration. At a minimum, use of structural treatment BMPs that are designed to primarily function as infiltration devices shall meet the following conditions<sup>6</sup>:

- 1. Urban runoff from commercial developments shall undergo pretreatment to remove both physical and chemical contaminants, such as sedimentation or filtration, prior to infiltration.
- 2. All dry weather flows shall be diverted from infiltration devices except for those non-storm water discharges authorized pursuant to 40 CFR 122.26(d)(2)(iv)(B)(1): diverted stream flows, rising ground waters, uncontaminated ground water infiltration [as defined at 40 CFR 35.2005(20)] to storm water conveyance systems, uncontaminated pumped ground water, foundation drains, springs, water from crawl space pumps, footing drains, air conditioning condensation, flow from riparian habitats and wetlands, water line flushing, landscape irrigation, discharges from potable water sources other than water main breaks, irrigation water, individual residential car washing, and dechlorinated swimming pool discharges.
- 3. Pollution prevention and source control BMPs shall be implemented at a level

<sup>6.</sup> These conditions do not apply to structural treatment BMPs which allow incidental infiltration and are not designed to primarily function as infiltration devices (such as grassy swales, detention basins, vegetated buffer strips, constructed wetlands, etc.)

- appropriate to protect groundwater quality at sites where infiltration structural treatment BMPs are to be used.
- 4. The vertical distance from the base of any infiltration structural treatment BMP to the seasonal high groundwater mark shall be at least 10 feet or as determined on an individual, site-specific basis by the Copermittee. Where groundwater does not support beneficial uses, this vertical distance criterion may be reduced, provided groundwater quality is maintained.
- 5. The soil through which infiltration is to occur shall have physical and chemical characteristics (such as appropriate cation exchange capacity, organic content, clay content, and infiltration rate) that are adequate for proper infiltration durations and treatment of urban runoff for the protection of groundwater beneficial uses.
- 6. Infiltration structural treatment BMPs shall not be used for areas of industrial or light industrial activity; areas subject to high vehicular traffic (25,000 or greater average daily traffic on main roadway or 15,000 or more average daily traffic on any intersecting roadway); automotive repair shops; car washes; fleet storage areas (bus, truck, etc.); nurseries; and other high threat to water quality land uses and activities as designated by each Copermittee in their Local SUSMP.
- 7. The horizontal distance between the base of any infiltration structural BMP and any water supply wells shall be 100 feet or as determined on an individual, site-specific basis by the Copermittee.

Where infiltration BMPs are authorized, their performance shall be evaluated for impacts on groundwater quality. In developing the Jurisdictional SUSMPs, Copermittees may develop additional restrictions on the use of treatment control BMPs that are designed to primarily function as infiltration devices. Copermittees shall consider the Permit Section D.1.g. requirements to control the contribution of pollutants from one portion of the watershed to another portion of the watershed through interagency agreements among the Copermittees. In those instances where a Copermittee determined that implementation of proposed infiltration BMPs within their jurisdiction has a potential impact to groundwater quality in another jurisdiction, Copermittees may include a notification requirement be placed upon those proposing such use in addition to the above protection measures.

#### 3. PROVIDE PROOF OF ONGOING STORM WATER BMP MAINTENANCE

Copermittee's shall not consider structural BMPs "effective," and therefore shall not accept storm water BMPs as meeting the MEP standard, unless a mechanism is in place that will ensure ongoing long-term maintenance of all structural BMPs. This mechanism can be provided by the Copermittee or by the project proponent. As part of project review, if a project proponent is required to include interim or permanent structural BMPs in project plans, and if the Copermittee does not provide a mechanism for BMP maintenance, the Copermittee shall require that the applicant provide verification of maintenance requirements through such means as may be appropriate, at the discretion of the Copermittee, including, but not limited to covenants, legal agreements, maintenance agreements, and/or conditional use permits.

#### Maintenance Mechanisms

- 1. Public entity maintenance: The Copermittee may approve a public or acceptable quasi-public entity (e.g., the County Flood Control District, or annex to an existing assessment district, an existing utility district, a state or federal resource agency, or a conservation conservancy) to assume responsibility for maintenance, repair and replacement of the BMP. Unless acceptable to individual Copermittees, public entity maintenance agreements shall ensure estimated costs are front-funded or reliably guaranteed, (e.g., through a trust fund, assessment district fees, bond, letter of credit or similar means). In addition, the Copermittees may seek protection from liability by appropriate releases and indemnities. The Copermittee shall have the authority to approve storm water BMPs proposed for transfer to any other public entity within its jurisdiction before installation. The Copermittees shall be involved in the negotiation of maintenance requirements with any other public entities accepting maintenance responsibilities within their respective jurisdictions; and in negotiations with the resource agencies responsible for issuing permits for the construction and/or maintenance of the facilities. The Copermittee must be identified as a third party beneficiary empowered to enforce any such maintenance agreement within their respective jurisdictions.
- 2. <u>Project proponent agreement to maintain storm water BMPs</u>: The Copermittee may enter into a contract with the project proponent obliging the project proponent to maintain, repair and replace the storm water BMP as necessary into perpetuity. Security may be required.
- 3. <u>Assessment districts</u>: The Copermittee may approve an Assessment District or other funding mechanism created by the project proponent to provide funds for storm water BMP maintenance, repair and replacement on an ongoing basis. Any agreement with such a District shall be subject to the Public Entity Maintenance Provisions above.
- 4. <u>Lease provisions</u>: In those cases where the Copermittee holds title to the land in question, and the land is being leased to another party for private or public use, the Copermittee may assure storm water BMP maintenance, repair and replacement through conditions in the lease.
- Conditional use permits: For discretionary projects only, the Copermittee may assure maintenance of storm water BMPs through the inclusion of maintenance conditions in the conditional use permit. Security may be required.
- 6. <u>Alternative mechanisms</u>: The Copermittee may accept alternative maintenance mechanisms if such mechanisms are as protective those listed above.

#### Verification Mechanisms

For discretionary projects, the Copermittee-approved method of storm water BMP maintenance shall be incorporated into the project's permit, and shall be consistent with permits issued by resource agencies, before decision-maker approval of discretionary permits. For projects requiring only ministerial permits, the Copermittee-approved method

of storm water BMP maintenance shall be incorporated into the permit conditions before the issuance of any ministerial permits. In all instances, the project proponent shall provide proof of execution of a Copermittee-approved method of maintenance repair and replacement before the issuance of construction approvals. Copermittees carrying out public projects that are not required to obtain permits shall be responsible for ensuring that a Copermittee-approved method of storm water BMP maintenance repair and replacement is executed prior to the commencement of construction. For all properties, the verification mechanism will include the project proponent's signed statement, as part of the project application, accepting responsibility for all structural BMP maintenance, repair and replacement, until a Copermittee-approved entity agrees to assume responsibility for structural BMP maintenance, repair and replacement.

# Maintenance Requirements

- 1. Operation & Maintenance (O&M) Plan: The Copermittee shall ensure that a copy of an Operation & Maintenance (O&M) plan, prepared by the project proponent satisfactory to the Copermittee, is attached to the approved maintenance agreement, which describes the designated responsible party to manage the storm water BMP(s), employee's training program and duties, operating schedule, maintenance frequency, routine service schedule, specific maintenance activities, copies of resource agency permits, and any other necessary activities. At a minimum, maintenance agreements shall require the inspection and servicing of all structural BMPs on an annual basis. The project proponent or Copermittee-approved maintenance entity shall complete and maintain O&M forms to document all maintenance requirements. Parties responsible for the O&M plan shall retain records for at least 5 years. These documents shall be made available to the Copermittee for inspection upon request at any time.
- 2. <u>Access Easement/Agreement</u>: As part of the maintenance mechanism selected above, the Copermittee shall require the inclusion of a copy of an executed access easement that shall be binding on the land throughout the life of the project, until such time that the storm water BMP requiring access is replaced, satisfactory to the Copermittee.

# 4. WAIVER OF STRUCTURAL TREATMENT BMP REQUIREMENTS

Copermittees may provide for a project to be waived from the requirement of implementing structural treatment BMPs (Section VI.2.c, "Design to Treatment Control BMP Standards") if infeasibility can be established. A Copermittee shall only grant a waiver of infeasibility when all available structural treatment BMPs have been considered and rejected as infeasible. Copermittees shall notify the Regional Board within 5 days of each waiver issued and shall include the name of the person granting each waiver.

Waivers may only be granted from structural treatment BMP and structural treatment BMP sizing requirements. Priority development projects, whether or not granted a waiver may not cause or contribute to an exceedance of water quality objectives. Pollutants in runoff

from projects granted a waiver must still be reduced to the maximum extent practicable.

Each Copermittee that implements a waiver program may at its option also develop a SUSMP waiver impact fee program, to require project proponents who have received waivers to transfer the savings in cost, or a proportionate share thereof, as determined by the Copermittee, to a storm water mitigation fund. Each Copermittee shall notify the RWQCB if a SUSMP waiver impact fee program is developed pursuant to this model SUSMP. Further details for any SUSMP waiver impact fee program may be set out in jurisdictional SUSMP submissions, or in supplemental submissions if multiple Copermittees establish a joint mitigation fund program for that watershed.

This model SUSMP does not preclude Copermittees or groups of Copermittees from imposing any other fees or charges on development projects that are permitted by law, or from managing or expending the monies received from such non-SUSMP programs in any manner authorized by law.

#### **VII. RESOURCES AND REFERENCES**

#### APPENDIX A

#### STORMWATER BEST MANAGEMENT PRACTICES

The following are a list of BMPs may be used to minimize the introduction of pollutants of concern that may result in significant impacts to receiving waters. Other BMPs approved by the Copermittee as being equally or more effective in pollutant reduction than comparable BMPs identified below are acceptable. See Appendix B: *Suggested Resources* for additional sources of information. All BMPs must comply with local zoning and building codes and other applicable regulations.

# **Site Design BMPs**

# Minimizing Impervious Areas

- Reduce sidewalk widths
- Incorporate landscaped buffer areas between sidewalks and streets.
- Design residential streets for the minimum required pavement widths
- Minimize the number of residential street cul-de-sacs and incorporate landscaped areas to reduce their impervious cover.
- Use open space development that incorporates smaller lot sizes
- Increase building density while decreasing the building footprint
- Reduce overall lot imperviousness by promoting alternative driveway surfaces and shared driveways that connect two or more homes together
- Reduce overall imperviousness associated with parking lots by providing compact car spaces, minimizing stall dimensions, incorporating efficient parking lanes, and using pervious materials in spillover parking areas

#### Increase Rainfall Infiltration

- Use permeable materials for private sidewalks, driveways, parking lots, and interior roadway surfaces (examples: hybrid lots, parking groves, permeable overflow parking, etc.)
- Direct rooftop runoff to pervious areas such as yards, open channels, or vegetated areas, and avoid routing rooftop runoff to the roadway or the urban runoff conveyance system

#### Maximize Rainfall Interception

 Maximizing canopy interception and water conservation by preserving existing native trees and shrubs, and planting additional native or drought tolerant trees and large shrubs.

Minimize Directly Connected Impervious Areas (DCIAs)

- Draining rooftops into adjacent landscaping prior to discharging to the storm drain
- Draining parking lots into landscape areas co-designed as biofiltration areas
- Draining roads, sidewalks, and impervious trails into adjacent landscaping

# Slope and Channel Protection

- Use of natural drainage systems to the maximum extent practicable
- Stabilized permanent channel crossings
- Planting native or drought tolerant vegetation on slopes
- Energy dissipaters, such as riprap, at the outlets of new storm drains, culverts, conduits, or channels that enter unlined channels

# Maximize Rainfall Interception

- Cisterns
- Foundation planting

# Increase Rainfall Infiltration

Dry wells

#### **Source Control BMPs**

- Storm drain system stenciling and signage
- Outdoor material and trash storage area designed to reduce or control rainfall runoff
- Efficient irrigation system

#### **Treatment Control BMPs**

#### Biofilters

- Grass swale
- Grass strip
- Wetland vegetation swale
- Bioretention

#### **Detention Basins**

- Extended/dry detention basin with grass lining
- Extended/dry detention basin with impervious lining

#### Infiltration Basins

- Infiltration basin
- Infiltration trench
- Porous asphalt
- Porous concrete
- Porous modular concrete block

# Wet Ponds and Wetlands

- Wet pond (permanent pool)
- Constructed wetland

# **Drainage Inserts**

- Oil/Water separator
- Catch basin insert
- Storm drain inserts
- Catch basin screens

# Filtration Systems

- Media filtration
- Sand filtration

# **Hydrodynamic Separation Systems**

- Swirl Concentrator
- Cyclone Separator

# **APPENDIX B**

SUGGESTED RESOURCES	HOW TO GET A COPY
Better Site Design: A Handbook for Changing Development Rules in Your Community (1998)	Center for Watershed Protection 8391 Main Street Ellicott City, MD 21043
Presents guidance for different model development alternatives.	410-461-8323 www.cwp.org
California Urban runoff Best Management Practices Handbooks (1993) for Construction Activity, Municipal, and Industrial/Commercial	Los Angeles County Department of Public Works Cashiers Office 900 S. Fremont Avenue Alhambra, CA 91803
Presents a description of a large variety of Structural BMPs, Treatment Control, BMPs and Source Control BMPs	626-458-6959
Caltrans Urban runoff Quality Handbook: Planning and Design Staff Guide (Best Management Practices Handbooks (1998)	California Department of Transportation P.O. Box 942874 Sacramento, CA 94274-0001 916-653-2975
Presents guidance for design of urban runoff BMPs  Design Manual for Use of Bioretention in Stormwater Management (1993)  Presents guidance for designing bioretention facilities.	Prince George's County Watershed Protection Branch 9400 Peppercorn Place, Suite 600 Landover, MD 20785
Design of Stormwater Filtering Systems (1996) by Richard A. Claytor and Thomas R. Schuler  Presents detailed engineering guidance on ten different urban runoff-filtering systems.	Center for Watershed Protection 8391 Main Street Ellicott City, MD 21043 410-461-8323
Development Planning for Stormwater Management, A Manual for the Standard Urban Stormwater Mitigation Plan (SUSMP), (May 2000)	Los Angeles County Department of Public Works <a href="http://dpw.co.la.ca.us/epd/">http://dpw.co.la.ca.us/epd/</a> or <a href="http://www.888cleanLA.com">http://www.888cleanLA.com</a>
Florida Development Manual: A Guide to Sound Land and Water Management (1988)  Presents detailed guidance for designing BMPs	Florida Department of the Environment 2600 Blairstone Road, Mail Station 3570 Tallahassee, FL 32399 850-921-9472
Guidance Specifying Management Measures for Sources of Nonpoint Pollution in Coastal Waters (1993) Report No. EPA–840-B-92-002.	National Technical Information Service U.S. Department of Commerce Springfield, VA 22161 800-553-6847
Provides an overview of, planning and design considerations, programmatic and regulatory aspects, maintenance considerations, and costs.	
Guide for BMP Selection in Urban Developed Areas (2001)	ASCE Envir. and Water Res. Inst. 1801 Alexander Bell Dr. Reston, VA 20191-4400 (800) 548-2723

SUGGESTED RESOURCES	HOW TO GET A COPY
Low-Impact Development Design Strategies - An Integrated Design Approach (June 1999)	Prince George's County, Maryland Department of Environmental Resource Programs and Planning Division 9400 Peppercorn Place Largo, Maryland 20774 http://www.co.pg.md.us/Government/DER/PPD/pgcounty/lidmain.htm
Maryland Stormwater Design Manual (1999)  Presents guidance for designing urban runoff BMPs	Maryland Department of the Environment 2500 Broening Highway Baltimore, MD 21224
National Stormwater Best Management Practices (BMP) Database, Version 1.0	410-631-3000  American Society of Civil Engineers 1801 Alexander Bell Drive Reston, VA 20191
Provides data on performance and evaluation of urban runoff BMPs	703-296-6000
National Stormwater Best Management Practices Database (2001)	Urban Water Resources Research Council of ASCE Wright Water Engineers, Inc. (303) 480-1700
Operation, Maintenance and Management of Stormwater Management (1997)	Watershed Management Institute, Inc. 410 White Oak Drive Crawfordville, FL 32327
Provides a thorough look at storm water practices including, planning and design considerations, programmatic and regulatory aspects, maintenance considerations, and costs.	850-926-5310
Potential Groundwater Contamination from Intentional and Non-Intentional Stormwater Infiltration	Report No. EPA/600/R-94/051, USEPA (1994).
Preliminary Data Summary of Urban runoff Best Management Practices (August 1999)	http://www.epa.gov/ost/stormwater/
EPA-821-R-99-012	
Reference Guide for Stormwater Best Management Practices (July 2000)	City of Los Angeles Urban runoff Management Division 650 South Spring Street, 7 <sup>th</sup> Floor Los Angeles, California 90014 <a href="http://www.lacity.org/san/swmd/">http://www.lacity.org/san/swmd/</a>
Second Nature: Adapting LA's Landscape for Sustainable Living (1999) by Tree People	Tree People 12601 Mullholland Drive Beverly Hills, CA 90210
Detailed discussion of BMP designs presented to conserve water, improve water quality, and achieve flood protection.	(818) 623-4848 Fax (818) 753-4625
Start at the Source (1999)	Bay Area Stormwater Management Agencies Association
Detailed discussion of permeable pavements and alternative driveway designs presented.	2101 Webster Street Suite 500 Oakland, CA 510-286-1255

SUGGESTED RESOURCES	HOW TO GET A COPY					
Stormwater Management in Washington State (1999) Vols. 1-5	Department of Printing State of Washington Department of Ecology P.O. Box 798					
Presents detailed guidance on BMP design for new development and construction.	Olympia, WA 98507-0798 360-407-7529					
Stormwater, Grading and Drainage Control Code, Seattle Municipal Code Section 22.800-22.808, and Director's Rules, Volumes 1-4. (Ordinance 119965, effective July 5, 2000)	City of Seattle Department of Design, Construction & Land Use 700 5 <sup>th</sup> Avenue, Suite 1900 Seattle, WA 98104-5070 (206) 684-8880 <a href="http://www.ci.seattle.wa.us/dclu/Codes/sgdccode.htmm">http://www.ci.seattle.wa.us/dclu/Codes/sgdccode.htmm</a>					
Texas Nonpoint Source Book – Online Module (1998)www.txnpsbook.org	Texas Statewide Urban runoff Quality Task Force North Central Texas Council of Governments 616 Six Flags Drive					
Presents BMP design and guidance information on- line	Arlington, TX 76005 817-695-9150					
The Practice of Watershed Protection by Thomas R. Shchuler and Heather K. Holland	Center for Watershed Protection 8391 Main Street Ellicott City, MD 21043 410-461-8323 www.cwp.org					
Urban Storm Drainage, Criteria Manual – Volume 3, Best Management Practices (1999)  Presents guidance for designing BMPs	Urban Drainage and Flood Control District 2480 West 26th Avenue, Suite 156-B Denver, CO 80211 303-455-6277					